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**HAZARDS**CRC

# TOWARDS PROTECTIVE ACTION: EFFECTIVE RISK AND WARNING COMMUNICATION DURING NATURAL HAZARDS

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Australian Government  
Department of Industry,  
Innovation and Science

**Business**  
Cooperative Research  
Centres Programme



# STARTING POINTS FOR PHASE TWO

Evidence-based  
communication

Factors influencing  
protective action by the  
community

Overcoming ambiguity  
to maximise  
comprehension &  
positively influence  
action

23 end-user  
organisations + 46 end-  
users

# PHASE TWO RESEARCH PROGRAM

## Research Package 1:

Encouraging Protective Action and Enhancing Trust with Multi-Agency Risk and Warning Communication Strategies

Lead Researcher: A/Professor Amisha Mehta

**RQ1:** How do community members respond to risk and warning communication from multiple agencies during natural hazards?

**RQ2:** What is the optimal communication strategy (timing, content, agency) to enhance community trust in agencies and encourage protective action?

### RP1.1: PROVE

Describe how communities evaluate messages, trust agencies, and take protective action in response to risk and warning communication from multiple agencies.

### RP1.2: ASSESS

Develop and test how risk and warning communication from multiple agencies and sources can enhance community trust in agencies and encourage protective action.

### RP1.3: UTILISE

Engage with end-users to translate the findings via briefing notes, workshops, and personalised consultation to optimise ways to (i) build trust in risk and warning communication and (ii) support the adjustment of messages during hazards. Possible outputs could include multimedia content and message templates (including content, prompts, and starting phrases).

### RP1.4: EVALUATE

Assist end-users to develop evaluation strategies for their changes (if any) to emergency warning communications.

## Research Package 2:

Overcoming Ambiguity: Conflict between Emergency Warning Messages and Socio-environmental Cues

Lead Researcher: Dr Paula Dootson

**RQ1:** How do community members interpret socio-environmental cues that conflict with emergency warning messages?

**RQ2:** How can emergency warning messages overcome this conflict to encourage protective action?

### RP2.1: PROVE

Identify how conflict between emergency warning messages and socio-environmental cues negatively impact risk perceptions, information seeking, self-efficacy, and non-compliant behaviour.

### RP2.2: ASSESS

Develop and test an intervention to mitigate the negative effects of conflict between emergency warning messages and socio-environmental cues to encourage protective action.

### RP2.3: UTILISE

Engage with end-users to translate the findings via briefing notes, workshops, and personalised consultation to optimise emergency warnings to encourage community compliance when there is conflict between emergency warning messages and socio-environmental cues. Possible outputs could include multimedia content and message templates.

### RP2.4: EVALUATE

Assist end-users to develop evaluation strategies for their changes (if any) to emergency warning communications.

## Research Package 3:

Optimising Emergency Warning Messages to Encourage Readiness to Act

Lead Researcher: Dr Dominique Greer

**RQ1:** To what extent do current emergency warning messages encourage community members' readiness to act on emergency instructions?

**RQ2:** In cases of low readiness to act, can emergency warning messages be optimized to encourage higher levels of readiness to act on emergency instructions?

### RP3.1: PROVE

Measure the extent to which current emergency warning messages encourage readiness to act on emergency instructions (using measures of self-efficacy, motivation, opportunity and ability).

### RP3.2: ASSESS

Develop and test optimised emergency warning messages that encourage higher levels of readiness to act on emergency instructions.

### RP3.3: UTILISE

Engage with end-users to translate the findings via briefing notes, workshops, personalised consultation, and media to enhance hazard knowledge to optimize emergency warning messages in order to improve readiness to act in accordance with emergency instructions. Possible outputs could include multimedia content and message templates.

### RP3.4: EVALUATE

Assist end-users to develop evaluation strategies for their changes (if any) to emergency warning communications.

# RESEARCH PACKAGE ONE

## 1) Package research aims

- a) To better understand how community members respond to risk and warning communication from multiple agencies during natural hazards.
- b) To develop an understanding of the optimal communication strategy (e.g. timing, content, agency) to enhance community trust in agencies and encourage protective action.

## 2) Phase one: Focus groups

- a) Partner end-users: DFES, BoM, QFES, VIC SES
  - Pilot focus groups in Perth
  - Fire focus groups in Caloundra
  - Flood focus groups in Wangaratta

# RESEARCH DESIGN

Participants evaluated:

- 1) BoM video
- 2) Agency official warning (written)
- 3) Agency video (QUT-designed) in uniform v plain-clothes
- 4) Agency emergency alert (QFES designed for research)

Hazard risk  
perception

Message  
characteristics

Information-  
processing

Message effect –  
trust, knowledge,  
actions

# INDICATIVE STIMULI: EMERGENCY WARNING



# KEY FINDINGS

Interagency  
congruence

Message  
conflict

Attention  
effect of video

Verification

Emergency  
alert

Bureau of Meteorology—Linda Anderson-Berry

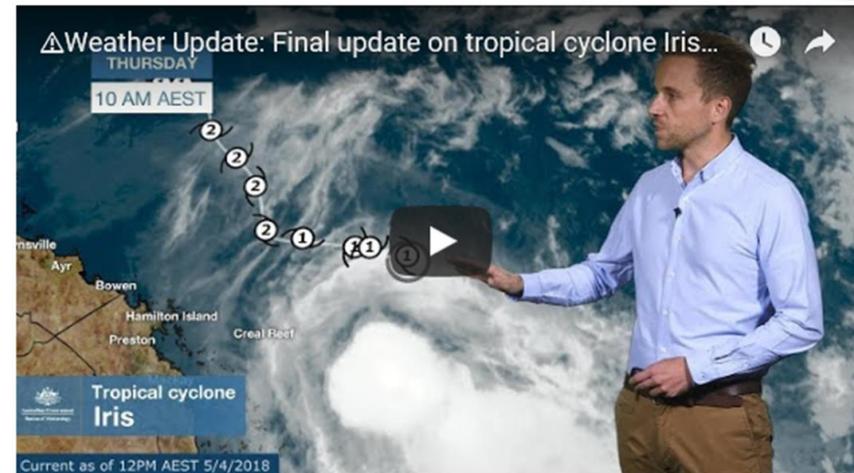
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Victoria State Emergency Services—Tamsin Achilles

# **PRACTICAL IMPLICATIONS**

# BUREAU OF METEOROLOGY REFLECTIONS

- 1) Community trust in the Bureau and its **challenge and ability to communicate risk and uncertainty**
- 2) Community acceptance of and learning from videos (**e.g. fire danger ratings and reliable information sources**)
- 3) Reinforced need for **localised information** on maps
- 4) Role of visual cues (e.g. images, graphics, and text style) can gain attention and lead to action but must be congruent and meaningfully used



Using videos to “tell a story”

# FINDINGS OF PARTICULAR NOTE

- 1) Understanding the value and importance of previous hazard experience (recent and historical) – we need to better understand the relationship between direct and vicarious experience
- 2) The need to communicate more specifically how a change in the weather elements influences the change in risk – e.g. change in wind change and direction – we need to understand how to clearly indicate/communicate the point at which, in an evolving event, the 'risk' changes and responsive action decisions need to change

# TO BE CONSIDERED FOR FUTURE APPLICATION

- 1) Impact and consequence information is still being shaped and user needs for this information in terms of how it support their protective actions decision-making is still being understood
- 2) Clearer messaging – removal of the word 'warning' would be problematic
- 3) Explore options for working with media and other agencies to incorporate visual (particularly television) footage
- 4) Explore the interactions between multi agency and media messages
- 5) Explore greater flexibility in communication style

# VICSES NEXT STEPS

## 1) Refining warnings products

- a) Nomenclature within content of warnings
- b) Exploring options to improve targeting of warnings products



Melbourne, Victoria December 2017, source: AAP in news.com.au

# VICSES NEXT STEPS

- 2) Exploring new resources to aid comprehension + verification
  - a) Development of pre-prepared videos
  - b) Development of guidance notes and resources for field



Euroa, Victoria December 2017, source: AAP in news.com.au

# VICSES NEXT STEPS

## 3) Emergency Alert (EA)

a) Review of EA templates



Melbourne, Victoria December 2017, source: NewsCorp Australia in news.com.au